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COMMITTEE ON THE ELIMINATION OF DISCRIMINATION
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Thirteenth session
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Item 4 of the provisional agenda*

IMPLEMENTATION OF ARTICLE 21 OF THE CONVENTION ON THE ELIMINATION OF ALL FORMS OF DISCRIMINATION AGAINST WOMEN

Reports provided by specialized agencies of the United Nations on the implementation of the Convention in areas falling within the scope of their activities

Note by the Secretary-General

Addendum

*CEDAW/C/1994/1.

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UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION

Introductory note

On behalf of the Committee, the Secretariat has invited the United Nations Educational, Scientific and Cultural Organization (UNESCO), on 22 June 1993, to submit to the Committee, by 1 September 1993, a report on information provided by States to UNESCO on the implementation of article 10 and related articles of the Convention on the Elimination of Discrimination against Women, which would supplement the information contained in the reports of those States parties to the Convention which will be considered at the thirteenth session. These are the latest reports of Barbados, Colombia, Ecuador, Guatemala, Guyana, Japan, Libyan Arab Jamahiriya, Madagascar, Netherlands, New Zealand, Senegal and Zambia.

Other information sought by the Committee refers to the activities, programmes and policy decisions undertaken by UNESCO to promote the implementation of article 10 and related articles of the Convention on the Elimination of Discrimination against Women.

The report annexed hereto has been submitted in compliance with the Committee's request.

Annex

[Original: French]

REPORT OF UNESCO TO THE COMMITTEE ON THE ELIMINATION OF ALL FORMS OF DISCRIMINATION AGAINST WOMEN AT ITS THIRTEENTH SESSION NEW YORK, 17 JANUARY - 4 FEBRUARY 1994*

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GENERAL INTRODUCTION

1. In accordance with article 22 of Convention on the Elimination of All Forms of Discrimination against Women, specialized agencies are encouraged to submit a report on the implementation of the Convention in their areas of competence. Accordingly, it the Committee has asked UNESCO to submit comments on article 10 and its application in the countries whose report will be presented at the thirteenth session. Moreover, the Committee has decided to study in greater detail at each of its sessions some articles of the Convention. The thirteenth session will be devoted to articles 7 and 8.

2. Overall, it may be stated that all UNESCO activities have a part in the implementation of the Convention. Accordingly, UNESCO wishes to communicate to the members of the Committee its last activity report, which relates to the years 1992 and 1993. That document, which bears the symbol 25 C/20 UNESCO, is the document that will be submitted by the Director-General to the UNESCO General Conference at its twenty-seventh session.

3. Furthermore, UNESCO wishes to provide some information with regard to the items of the agenda of the thirteenth session.

I. SPECIFIC ACTIVITIES WITH A VIEW TO THE DISSEMINATION OF THE CONVENTION ON THE ELIMINATION OF ALL FORMS OF DISCRIMINATION AGAINST WOMEN

4. Since the twelfth session of the Committee on the Prevention of Discrimination against Women (CEDAW), UNESCO has strengthened its activities at the regional level with a view to ensuring recognition of the principles and concepts adopted by the international community with regard to the legal equality of men and women in public and private life. Thus, special emphasis should be placed on the work of Collectif 95 Maghreb Egalité, which was established in 1991 with the support of UNESCO in order to make the public, Non-Governmental Organizations and political decision-makers more aware of activities aimed at the recognition and effective implementation of the principle of the equality of men and women. Collectif 95 Maghreb Egalité was established at the conclusion of a meeting of Maghreb feminist associations, researchers, intellectuals and creative persons. The purpose of Collectif 95 Maghreb Egalité is to coordinate and promote a programme of action for the preparation of the fourth World Conference on Women (Beijing, 1995). The objectives of Collectif 95 Maghreb Egalité are to publicize at the international level the actions of Maghreb NGOs with a view to the attainment of full citizenship for women; to exert pressure at the level of the structures of the Arab Maghreb Union, national Governments, organized bodies and civil society for the ratification and implementation of international instruments, in particular the Convention on the Elimination of All Forms of Discrimination against Women; to prepare, in a unitary approach, reports on the status of women; and to elaborate, through broad consultation in the Maghreb, proposals for achieving the legal equality of men and women. The documents which will be presented at the forum of the fourth World Conference on Women are: a white paper on the status of international law relating to women in the Maghreb countries, a unified egalitarian code for the Maghreb, reports on the implementation of the Nairobi strategies and proposals for action for the year 2000.

II. ANALYSIS AND RESEARCH ACTIVITIES CONCERNING THE CONVENTION AND IN PARTICULAR CONCERNING THE ARTICLES RELATING TO THE FAMILY

5. As part of the preparations for the World Conference on Human Rights held at Vienna (June 1993), studies were conducted, in collaboration with institutions working for human rights and for the protection of women's rights in African and Arab countries, with regard to the obstacles to the ratification or

implementation of the Convention. From the studies undertaken it appears that by the second quarter of 1993 only 22 African countries and 5 Arab countries had ratified the Convention. In general, African countries have not expressed any substantive reservations, but they have expressed some procedural reservations. The Arab countries as a group expressed substantive reservations, in particular with regard to the articles on marriage and the family. It must be emphasized that the reservations expressed by Tunisia have no implications that could make the Convention devoid of meaning, in the light of the advanced state of Tunisian legislation on women's rights, a circumstance not always found in the other signatory countries. In any event, in almost all the African and Arab countries studied, whose legislation with respect to private law is based in large measure on Islamic law both in the countries which have ratified the Convention and in those which have not done so, it has been possible to observe a number of laws and common practices which constitute obstacles to the principle of the equality of men and women in the family. On the basis of these studies, one can enunciate a number of recommendations aimed at reconciling the legislation of those countries with the Convention on the Elimination of All Forms of Discrimination against Women:

(a) Codifying the laws relating to the family and drafting a positive family code in the countries in which no such code exists;

(b) Limiting the legal age of marriage;

(c) Recognizing the freedom of spouses to marry on the basis of personal choice, of consent which is free, direct and personal;

(d) Establishing a marriage contract between the two parties without recourse to a guardian for the woman when she is of age under civil law;

(e) Recording marriages in an official register and solemnizing them before a civil registry officer and in the presence of witnesses;

(f) Abolishing polygamy;

(g) Instituting parental responsibility instead of paternal responsibility;

(h) Substituting the rule of mutual respect for the rule of a wife's obedience to her husband;

(i) Recognizing both parents as having the same rights and obligations with regard to: (i) name and nationality; (ii) custody and guardianship; (iii) decision-making with regard to upbringing, birth spacing and birth control;

(j) Granting status to mothers irrespective of their marital status and to their children irrespective of whether they were born in wedlock or out of wedlock;

(k) Establishing judicial divorce;

(l) Ensuring equality in matters of inheritance;

(m) Guaranteeing women the right to buy, sell and manage their property and resources independently.

III. COMMENTS ON ARTICLES 7 AND 8 OF THE CONVENTION

6. Articles 7 and 8 relate to women's participation in political life and in decision-making. Women's participation in political life is one of the essential conditions for the democratization of life in societies. The conditions for this

participation are complex and are linked to the broader phenomenon of modernity in societies.

7. UNESCO, in collaboration with Yemen, organized at San'a, Yemen, from 13 to 18 April 1993, a meeting of experts on the theme of "Arab women, modernity and democracy" (the Interregional Meeting of Experts on Women and the Democratization Process). Experts from Yemen and from three Maghreb countries (Algeria, Morocco and Tunisia) conducted a discussion on women's place and on the question of equality between men and women in social, economic and political life and in the processes of democratization and modernization which are going on in those countries.

8. That meeting brought together 30 experts and about 100 male and female Yemeni observers representing the world of associations and the intellectual and scientific community at the very time when Yemen was engaged in the first legislative election to campaign in the reunified country, and that very special context no doubt contributed to the general interest aroused by our meeting. Among the Yemeni participants, four
of the 50 candidates standing for office in the elections participated in the debates.

9. The discussions at that meeting, which emphasized that there was a great diversity between the situations of the four countries concerned, also cited some data which are more general and are no doubt universal today: first of all, the slow pace of women's progress towards gaining their rights and achieving equality, and, secondly, the decisive place occupied by the gaining of those rights in the process of democratization, both in countries with Arab-Islamic culture and civilization and in the other parts of the world which have the same aspirations today.

10. Moreover, that meeting of Yemeni and Maghrebi women demonstrated, both in the case of Yemen and in the case of the Maghreb countries, that women's participation is necessary for setting in motion the social dynamics represented by modernity, which increasingly appears to be inseparable from the process of democratization and is related to a collection of elements which go beyond material and technical modernization.

11. For that reason, while the role of States in the accomplishment of economic and social tasks and in the guaranteeing of a State based on law, the only kind of State that makes possible the enjoyment of recognized rights, is important, the action of civil society, and in particular the fundamental role played by the intellectual and scientific community in those countries has been recognized as decisive.

IV. INFORMATION CONCERNING ARTICLE 10 OF THE CONVENTION FOR THE COUNTRIES WHOSE REPORTS ARE SUBMITTED AT THE THIRTEENTH SESSION: BARBADOS, BOLIVIA, COLOMBIA, ECUADOR, GUATEMALA, GUYANA, HUNGARY, JAPAN, LIBYAN ARAB JAMAHIRIYA, MADAGASCAR, NETHERLANDS, NEW ZEALAND, NORWAY, PERU, SENEGAL AND ZAMBIA

12. The following tables show the statistics on the education of girls in the countries mentioned. It should be borne in mind that UNESCO is the depositary of the December 1960 Convention against Discrimination in Education, ratified by 76 States. It should also be borne in mind that the Convention on Technical and Vocational Education, adopted on 10 November 1989, reaffirms in its preamble the need to make a special effort to promote the technical and vocational education of women and girls and, in its article 3, provides that the signatory States should endeavour to guarantee the two sexes equality of access and opportunity throughout the educational process. With regard to the countries whose reports will be examined at the thirteenth session, the following tables present statistics on education, science, technology and illiteracy.

Table 1

Gross rates of enrolment in pre-primary education*
(per cent)

		Overall rate	Rate for males	Rate for females
Africa				
Libyan Arab Jamahiriya			inconsistent data	
Madagascar			inconsistent data	
Senegal	1980	2	1	2
(3-5)	1989	2	2	2
Zambia				
North America				
Barbados	1980	41	40	42
(3-4)				
South America				
Guatemala	1980	14	14	13
(4-6)	1991	16	16	16
Bolivia	1980	26	26	26
(4-5)	1990	29	29	29
Colombia	1980	27		
(5)	1989	41	42	42
Ecuador	1980	10	10	11
(4-5)	1987	20	19	20
Guyana	1980	67	67	67
(4-5)	1988	71	71	71
Peru	1980	15	14	15
(3-5)	1990	36		
Asia				
Japan	1980	41	41	41
(3-5)	1989	47	47	48
Europe				
Hungary	1980	96	96	95
(3-5)	1991	114	116	116
Netherlands	1980	107	108	106
(4-5)	1990	99	98	100
Norway	1980	44		
(4-6)	1991	97		
Oceania				
New Zealand	1980	54	54	54
(3-4)	1990	44	45	46

The enrolment rates for women and men are, in general, very close to each other.

*: The ratio of the total number of children enrolled at this educational level, including all ages, to the population of the age corresponding to the duration of pre-primary education, in accordance with the regulations in force in each country.

For each country the age corresponding to the duration of pre-primary education is shown in parentheses.

Table 2

Gross rates of enrolment in primary and secondary education*
(per cent)

		Overall rate	Rate for males	Rate for females
Africa				
Libyan Arab Jamahiriya			inconsistent data	
Madagascar	1984	71	75	78
(6-17)**	1990	53	54	52
Senegal	1980	29	36	23
(6-18)	1989	38	45	31
Zambia	1980	54	71	57
(7-18)	1988	68	73	63
North America				
Barbados	1980	95	96	95
(5-16)	1989	99	102	97
South America				
Guatemala	1980	47	51	43
(7-18)	1991	56		
Bolivia	1980	70	75	64
(6-17)	1990	70	73	66
Colombia	1980	78	77	79
(6-16)	1991	82	79	85
Ecuador	1980	85	85	84
(6-17)	1987	89	89	89
Guyana	1980	78	78	78
(6-18)	1988	82	82	82
Peru	1980	91	94	87
(6-16)	1990	101		
Asia				
Japan	1980	97	97	98
(6-17)	1989	98	98	99
Europe				
Hungary	1980	88	89	88
(6-17)	1991	86	86	86
Netherlands	1980	96	97	95
(6-17)	1990	99	99	93
Norway	1980	97	96	98
(7-18)	1991	102	101	102
Oceania				
New Zealand	1980	96	95	96
(5-17)	1990	92	92	93

*Ratio of the total number of pupils, irrespective of their age, and the population of the age group corresponding to a specific level of education. The rates for primary and secondary education have been calculated with due regard to the diversity of national educational systems and the duration of primary and secondary studies.

**Group of the age considered for calculation of the rate.

Observation of the most recent data shows that some countries record differences between the male and female school enrolment rates, revealing discrimination against the female population:

In Senegal there is a 14-point gap do the disadvantage of women;
In Zambia the gap amounts to 10 points;
In Bolivia it amounts to 7 points;
In Barbados and the Netherlands it amounts to 6 points.

Table 3

Gross rates of enrolment in tertiary (20-24 years) education*
(per cent)

		Overall rate	Rate for males	Rate for females
Africa				
Libyan Arab Jamahiriya	1980	8	11.6	4.2
	1991	18.0	19.1	16.8
Madagascar	1980	2.9		
	1990	3.4	3.8	3.1
Senegal	1980	2.8	4.6	1.0
	1989	2.9	4.7	1.2
Zambia	1980	1.6		
	1985	1.5	2.4	0.6
	1989	2.0	3.0	1.1
North America				
Barbados	1980	15.5	14.2	16.7
	1989	17.3	13.7	21.1
South America				
Guatemala	1980	8.4		
	1986	8.6		
Bolivia	1980	17.2		
	1991	22.6		
Colombia	1980	10.2	11.4	9.1
	1989	13.7	13.2	14.1
Ecuador	1980	36.5	45.2	27.5
	1987	29.0	34.5	23.4
	1990	20.1		
Guyana	1980	3.2	3.7	2.7
	1988	5.1	5.8	4.4
Peru	1980	19.4	24.8	13.9
	1990	35.6		
Asia				
Japan	1980	30.5	40.6	20.3
	1989	30.7	36.9	24.2
Europe				
Hungary	1980	12.9	12.7	13.1
	1991	15.3	14.9	15.8
Netherlands	1980	30.0	35.4	24.3
	1990	37.6	41.0	34
Norway	1980	25.5	25.9	25.1
	1991	45.3	41.3	49.6
Oceania				
New Zealand	1980	28.6	33.2	23.7
	1990	44.8	41.7	48.0

Table 4

Statistics on science and technology according to sex

Country	Year	Potential scientists and engineers		Potential technicians*	
		men	women	men	women
Libyan Arab Jamahiriya	1980	42 595	1 142	8 581	439
Bolivia	1992	50 650	13 650	2 000	1 000
Japan	1987	7 444 000	1 228 000	1 886 000	3 069 000
Norway	1987	98 150	22 630	--	--
New Zealand	1991	139 200	54 523	430 233	286 458
Netherlands	1990	347 000	125 000	510 000	417 000
Hungary	1990	285 350	232 300	--	--
Peru	1981	only one figure for M + W was furnished		72 866	92 807

The statistics on science and technology, which relate to 8 countries involved in the next session of CEDAW, enable us to identify the place of women within two professional groups:

(a) Potential scientists and engineers;

(b) Potential technicians.

Remarks: The data are not all from the same year, the most recent being from 1992 and the oldest from 1980.

Norway has not supplied any data on potential technicians; Peru has not transmitted the number of women in the category of potential scientists and engineers.

In general, a larger place is given to women in the category of potential technicians. With regard to this group, three trends may be distinguished:

(a) In Japan and Peru the number of women belonging to this category is higher than the number of men;

(b) In the Netherlands and New Zealand the data reveal a greater presence of males than of females;

(c) In Bolivia women represent only one third of potential technicians; discrimination is even more conspicuous in the Libyan Arab Jamahiriya, where women represent only 5 per cent of potential technicians.

Discrimination against women is much more marked for the category of potential scientists and engineers; we can distinguish:

(a) Particularly Hungary, followed by New Zealand and the Netherlands, the countries in which there is the least discrimination: men are 2 to 3 times as numerous as women in this sector;

(b) Bolivia, followed by Norway and Japan: men are 4 to 6 times as numerous;

(c) The Libyan Arab Jamahiriya, where men are 42 times as numerous as women.

*: The figure refers to the number of trained persons available in the country concerned.

Table 5

Rate of illiteracy among those 15 years of age and older (per cent)

COUNTRY	Women		Men		Gap
	1985	1990	1985	1990	M - W (90)
Senegal	80 7	74 9	54 6	48 1	26 8 pts
Guatemala	56 2	52 9	40 0	36 9	16 pts
Libyan Arab Jamahiriya	59 7	49 6	29 9	24 6	25 pts
Zambia	41 3	34 7	23 3	19 2	15 5 pts
Bolivia	35 5	29 3	19 1	15 3	14 pts
Madagascar	31 6	27 1	14 2	12 3	14 8 pts
Peru	25 5	21 3	10 5	8 5	12 8 pts
Ecuador	19 5	16 1	14 5	9 6	6 5 pts
Colombia	16 3	14 1	14 2	12 5	1 6 pts
Guyana	5 9	4 6	3 3	2 5	2 1 pts

Source: Division of Statistics, UNESCO

The statistics on illiteracy according to sex reveal a general decrease in the rate of illiteracy among those 15 years of age and older over the period 1985-1990 for the 10 countries in question.

The largest decrease during this period was recorded in the Libyan Arab Jamahiriya for the female population.

The most flagrant gaps between the percentages of illiterate women and illiterate men were recorded in the Libyan Arab Jamahiriya and in Senegal both for 1985 and for 1990.

The smallest gaps were found in the countries which showed the lowest rates of illiteracy, that is to say, Guyana, Colombia and Ecuador.

According to the 1990 data for the female population, we can classify the 10 countries into four groups:

(a) The countries with an illiteracy rate close to 50 per cent:
Senegal
Guatemala
Libyan Arab Jamahiriya

(b) Those with a rate less than 50 per cent and greater than 25 per cent:
Zambia
Bolivia
Madagascar

(c) Those with a rate between 10 per cent and 20 per cent:
Colombia
Ecuador

(d) Those with a rate less than 5 per cent:
Guyana.

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Note by the Secretary-General

Addendum

FOOD AND AGRICULTURE ORGANIZATION OF THE UNITED NATIONS

Introductory note

On behalf of the Committee, the Secretariat invited the Food and Agriculture Organization of the United Nations (FAO), on 22 June 1993, to submit to the Committee by 1 September 1993, a report on information provided by States to FAO on the implementation of article 14 and related articles of the Convention on the Elimination of All Forms of Discrimination against Women, which would supplement the information contained in the reports of those States parties to the Convention which will be considered at the thirteenth session. These are the latest reports of Barbados, Colombia, Ecuador, Guatemala, Guyana, Japan, Libyan Arab Jamahiriya, Madagascar, Netherlands, New Zealand, Norway, Senegal and Zambia.

Other information sought by the Committee refers to the activities, programmes and policy decisions undertaken by FAO to promote the implementation

* CEDAW/C/1994/1.

of article 14 and related articles of the Convention on the Elimination of All Forms of Discrimination against Women.

The report annexed hereto has been submitted in compliance with the Committee's request.

Annex

REPORT SUBMITTED BY THE FOOD AND AGRICULTURE ORGANIZATION OF THE UNITED NATIONS TO THE COMMITTEE ON THE ELIMINATION OF DISCRIMINATION AGAINST WOMEN AT ITS THIRTEENTH SESSION*

[Original: English]

Within the framework of the implementation of its Plan of Action for the Integration of Women in Development, FAO has reviewed substantive programme actions recommended by previous Conferences. The following are some examples of the findings:

- The increasing recognition world wide of the critical role of rural women in food production and food security, in natural resources and environmental management and in household management and family welfare;

- The persistent discrimination against rural women as regards access to productive resources, social services and their limited political and legal power;

- The current lack of effort and resources to redress the inequalities.

Considering the above on one side, and the weak policy initiatives on the other, FAO has adopted a two-track approach. First by recognizing and documenting women's roles and giving women means and opportunities to have greater access to resources. Second, over the long term, to promote a greater access to political power and encourage legislative process in order to permanently improve women's access to and control over productive resources. FAO is providing this assistance through training efforts at various levels and through policy advice directed to Member Governments, which focus on achieving changes in the attitude of development specialists and policy makers, enhancing their abilities to deal with the issues and concerns of rural women, and equipping them to develop gender-responsive policies and legislation.

As regards the close relationship between women, population factors and environment, FAO has carried out a series of activities ranging from research on environmental problems in agriculture and livestock production to technical assistance in strengthening human resources and institutional development for socially sensitive and responsive policy and strategy-making, planning and legislation.

Innovative efforts were developed in programmes to enhance women's roles and resources. They concern in particular four critical areas: (1) financial resources, (2) technical training and extension services, (3) environment, natural resources management and sustainable development and (4) nutrition and food security. Regarding area no. 1, actions include the systematization of

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loan procedures, the establishing of revolving funds, the means to reduce transaction costs, in-kind revolving funds and group savings and increasing incomes and savings through grain savings. As regards area no. 2, efforts are directed towards better targeting of women professionals and women farmers, reorientation of agricultural curricula and extension, the publishing of studies on agriculture extension and farm women in the 1980s, reorientation of home economics for rural development in developing countries, to cite a few. Activities concerning women, sustainable development, natural resources management and environment are coordinated by the Office of the Special Advisor to the Director General for Environment and Sustainable Development. While a large number of FAO activities are oriented towards enhancing the role of women in sustainable development, specific efforts are focused on researching and raising awareness of the links between rural women, poverty, population and the environment. For the last item, nutrition and food security, FAO continues to strive to enhance women's roles as primary nutrition managers at the household level, as income providers and as food producers and to increase their access to all necessary resources. The World Declaration and Plan of Action for Nutrition was adopted by the International Conference on Nutrition in December 1992. It places particular emphasis on eliminating all forms of discrimination and on promoting gender equality. To that end, several mechanisms have been set up such as: understanding women's roles in the community; affording women and girls equitable access to economic opportunities, education and training; and adopting legal measures and social practices that guarantee women's equal participation in the development process by ensuring their access and rights to utilize productive resources, markets, credits, property and other family resources.

FAO's Plan of Action on People's Participation in Rural Development recognizes the vital role which can be played by women's organizations including grassroots groups, professional associations, non-governmental organizations and networks by forming the core for political advocacy. FAO's work centres on strengthening these groups through various means including training.

In conclusion, FAO continues to make significant progress in the implementation of the Plan of Action for the Integration of Women in Development. It has developed innovative and successful interventions oriented towards increasing rural women's access to resources, especially to financial resources, extension and training. The World Conference on Nutrition provided a forum and a plan of action to further diffuse the positive experience and lessons learned regarding women, nutrition and food security.